

NAVAL MESSAGE

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NAVY DEPARTMENT

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P 02 SEP 1961
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JOINT WEEKA NO. 35

POLITICAL

1. IKEDA'S REPLY TO KHRUSHCHEV LETTER

PRIMIN'S REPLY TO LETTER WHICH WAS ENTRUSTED TO MIKOYAN FOR DELIVERY AUGUST 16 (WEEKA 33, ITEM 1); WAS POLITELY WORDED BUT STRONG REBUTTAL OF SOVIET LINE THAT US-JAPAN ALLIANCE IS BLOCKING JAPAN-SOVIET NORMALIZATION, POINTED REMINDER THAT SOVIETS ARE PREVENTING NORMALIZATION BY REFUSAL TO RETURN SOUTHERN KURILES. PRESS - UNANIMOUS IN APPROVING REPLY; JSP COMMENT, REHASHING ITS POSITION

(2) STATE(70).....ACT

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THAT US ALLIANCE IS IN FACT WHAT PREVENTS IMPROVEMENT IN JAPAN-SOVIET RELATIONS, SOUNDED SOMEWHAT PERFUNCTORY. OTHER COMMENTATORS EXPRESSED FEELING THAT IKEDA HAD SAID JUST WHAT NEEDED TO BE SAID, AND HEARTILY APPROVED BOTH TONE AND CONTENT OF REPLY. (UNCLASSIFIED)

COMMENT: FOR ALMOST FIRST TIME IN POSTWAR HISTORY, JAPANESE PRIMIN HAS BEEN ABLE PASS UNEQUIVOCAL STAND VIS-A-VIS COMMUNISTS WITHOUT LOSS OF POLITICAL UNITY, OR JEOPARDIZING POPULAR SUPPORT. FONOFF AND OTHER GOJ SOURCES WERE PLEASED WITH FORTHRIGHTNESS OF REPLY, AND SOME ATTRIBUTE PRIMIN'S ASSURANCE IN HANDLING EXCHANGE IN PART TO CONFIDENCE ACQUIRED FROM JUNE VISIT TO WASHINGTON.

(CONFIDENTIAL)

2. JAPAN-KOREA

DIRECTOR ROK ECONOMIC PLANNING BUREAU KIM YU TAEK ARRIVED TOKYO AUG 30 FOR ROUND OF TALKS WITH SENIOR JAPANESE LEADERS PREPARATORY TO RESUMPTION ROK-JAPAN NEGOTIATIONS/VISIT PROPOSED BY ROK AND READILY APPROVED BY GOJ, WHICH HAS ARRANGED CALLS ON PRIMIN IKEDA, KEY CABINET MEMBERS, FORMER PRIMIN YOSHIDA, LDP GROUPS AS WELL AS KEY BUSINESS LEADERS. BARRING UNFAVORABLE OUTCOME, FORMAL OK JAPAN TALKS WILL PROBABLY BE RESUMED IN LATE SEPTEMBER. (OFFICIAL USE ONLY)

COMMENT: FONOFF INTERPRETS KIM VISIT AS DIRECT SCNR ACTION TO SOUND OUT JAPANESE LEADERS ABOUT BROAD PRINCIPLES OF ROK-JAPAN

SETTLEMENT. THEY ASSUME HE PRIMARILY INTERESTED FINANCIAL ASPECTS

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BUT HOPE HE WILL ALSO ADOPT UNEQUIVOCAL POSITION ON FISHERIES CON-
 - SERVATION AGREEMENT. IN ANY EVENT FONOFF BELIEVES HIGH LEVEL,
 AUTHORITATIVE TALKS OF THIS KIND ONLY WAY TO AVOID TREATY DEADLOCK
 IN FORMAL NEGOTIATIONS. (CONFIDENTIAL)
 PSYCHOLOGICAL

3. REACTION TO SOVIET DECISION RESUME NUCLEAR TESTS

SOVIET DECISION RESUME NUCLEAR TESTS PROVOKED IMMEDIATE
 - REACTION, WITH GOVT SPOKESMEN, POLITICAL-LEADERS, EDITORIALISTS
 UNANIMOUS IN DEPLORING SOVIET ACTION. ALONG WITH EXPRESSIONS OF
 LINGERING HOPES THAT RESUMPTION OF TESTS CAN SOMEHOW STILL BE PRE-
 VENTED, COMMENT VOICED FEAR THAT WESTERN POWERS WILL FOLLOW SUIT IN
 SNOWBALLING ARMAMENTS RACE AND BERLIN TENSIONS WILL BE FURTHER IN-
 TENSIFIED TOWARDS BREAKING POINT. EVEN SPOKESMEN OF LEFT-WING
 ORGANIZATIONS ORDINARILY SYMPATHETIC TO SOVIET POSITION (LIKE
 GEN SUIKYO) INDICATED DISMAY IN TERMING SOVIET DECISION "MOST
 REGRETABLE," ALTHOUGH SOME EFFORT MADE TO SPREAD BLAME TO INCLUDE US.
 TONE OF EDITORIAL COMMENT ILLUSTRATED BY YOMIURI: "WE CANNOT HELP
 FEELING ANGRY AT RUSSION ATTITUDE; REST OF WORLD HAS BEEN DISREGARDED...
 WE MUST PROTEST BITTERLY AGAINST SOVIET POLICY." PRESS QUOTED FONOFF
 - "INTERNAL VIEWS" WHICH STRONGLY DENOUNCED SOVIET DECISION, BUT CLUNG
 TO HOPE IT MIGHT BE PROPAGANDA GESTURE WHICH COULD BE STOPPED SHORT
 OF ACTUAL RESUMPTION OF TESTS. (OFFICIAL USE ONLY)

COMMENT: SOVIET DECISION COMES AS CLIMAX TO SERIES OF SOVIET

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ATTITUDES AND ACTIONS THAT HAVE BROUGHT HOME TO JAPANESE MORE CLEARLY THAN EVER BEFORE EXTENT OF COMMUNIST INTRANSIGENCE AND BELLICOSITY/BERLIN DEVELOPMENTS, MIKOYAN'S BLUSTER DURING RECENT VISIT AND SOVIET SEIZURES JAPANESE FISHING BOATS (SEE WEEKA 38) HAVE HELPED SHAPE REACTION TO THIS SOVIET ACTION, DESTROYED INABILITY OF SOVIET PRETENSE DECISION FORCED ON IT. SOVIET ACTION COMES AS PARTICULAR BLOW TO LEFT-WING INTELLECTUALS IN WAKE OF RECENT GENSUIKYO-SPONSORED "WORLD CONFERENCE AGAINST A AND H BOMBS" (WEEKA 33, ITEM 2). (OFFICIAL USE ONLY)

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4. MSDF AIR ARM REORGANIZATION

SELF DEFENSE FLEET REORGANIZATION BILL PASSED JUNE, 1961, APPROVED REORGANIZATION OF AIR ARM OF FLEET PREVIOUSLY, AIR UNITS, BOTH TRAINING AND OPERATIONS, HAVE COME UNDER COMMAND OF REGIONAL DISTRICT COMMANDANT IN DISTRICT WHERE UNITS PHYSICALLY LOCATED. EFFECTIVE SEPTEMBER 1, ALL ACTIVE OPERATIONAL SQUADRONS ARE TO BE ORGANIZED INTO AIR WINGS UNDER COMMAND OF COMMANDER, AIR FLEET, A DIRECT SUBORDINATE OF FLEET COMMANDER.

MAJOR OPERATIONAL BASES WHERE AIR WINGS ARE PHYSICALLY LOCATED ALSO COME UNDER CONTROL OF COMMANDER AIR FLEET. FLEET COMMANDER IS VADM SUZUKI AND COMMANDER AIR FLEET IS RADM YAMADA. FLEET AIR WING (FAW) 1 TO BE BASED AT KANOYA, FAW 2 AT HACHINOHE, FAW 3 AT TOKUHIMA AND

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FAW 21 (HELICOPTERS) AT TATEYAMA. (CONFIDENTIAL)

COMMENT: REORGANIZATION GIVES FLEET COMMANDER EFFECTIVE CONTROL OF
MSEF AIR ARM PREVIOUSLY FRAGMENTED AMONG 5 REGIONAL DISTRICTS.

(CONFIDENTIAL)

5. MSEF TRAINING SQUADRON RETURNS

OSDF TRAINING SQUADRON, UNDER COMMAND OF VADM MIKMI, RETURNED
TO JAPAN AUGUST 31 AFTER VISITING US AND MEXICAN PORTS. VADM MIKAMI
EXPRESSED VIEW CRUISE VERY SUCCESSFUL BOTH IN PROMOTING GOODWILL
AND A TRAINING EXERCISE. (UNCLASSIFIED). COMMENT: FINE.

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JOINT WEEKA NR. 36

POLITICAL

1. RESUMPTION NUCLEAR TESTS

STRONG JAPANESE REACTION TO SOVIET DECISION RESUME NUCLEAR TESTING
(WEEKA 35, ITEM 3) WAS INTENSIFIED BY REPORTS OF ACTUAL TESTS. AMBASSADOR
YAMADA IN MOSCOW DELIVERED PROTEST TO SOVGGOVT SEPT 2, PRESS CONTINUE)
CONDEMN SOVIET ACTION, AND SOVIET EMBASSY VISITED BY NUMEROUS PROTEST
GROUPS (SOCIALIST PARTY OFFICIALS CALLED TWICE TO ASK FOR SUSPENSION
TESTS, AND EVEN LENSUIKYO SEPT 6 DELIVERED OPEN "QUESTIONNAIRE" ASKING

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AMONG OTHER THINGS WHY SOVIETS WERE FIRST TO RESUME TESTS). EDITORIALS ENDORSED KENNEDY-MACMILLIAN PROPOSAL FOR ATMOSPHERIC TEST BAN SO FAR AS IT WENT, BUT HOPED FOR EVENTUAL COMPLETE BAN.

UPON US ANNOUNCEMENT OF RESUMPTION LIMITED TESTS, GOVT SPOKESMAN, PARTY LEADERS PROMPTLY ISSUED STATEMENTS EXPRESSING REGRETS, URGING US RECONSIDER, AND CALLING FOR EARLY CONCLUSION TEST-BAN AGREEMENT.

-SAME LINE TAKEN IN FONMIN KOSAKA REPRESENTATION TO AMBASSADOR SEPT. 5, STATEMENT BY CHIEF CABINET SECY OHIRA, AND NOTE VERBALE OF PROTEST AMBASSADOR ASAKAI INSTRUCTED DELIVER IN WASHINGTON. COMMENT FROM MOST SOURCES TO RIGHT OF SOCIALISTS (JSP) INDICATED SOME UNDERSTANDING OF CIRCUMSTANCES LEADING TO US ANNOUNCEMENT, AND SOME SLIGHT COMFORT DRAWN FROM LIMITED CHARACTER OF PROJECTED TESTS. HOWEVER CONSISTENT EMPHASIS WAS ON POINT THAT GREATER DANGER IS NOT FALLOUT, BUT NUCLEAR AIMS COMPETITION. PRESS AND PRIVATE COMMENTS ALSO REFLECTED SHARP DISAPPOINTMENT OVER TIMING OF US ANNOUNCEMENT, SACRIFICE OF "MORAL" ADVANTAGE GAINED FROM UNILATERAL SOVIET ACTION. JSP SPOKESMAN WHILE VOTING PARTY HAD ALREADY EXPRESSED REGRET OVER SOVIET DECISION, CRITICIZED US ANNOUNCEMENT AS CAUSING DOUBT ABOUT SINCERITY US DESIRE FOR PEACE," AND ASKED US NOT TO CARRY OUT TESTS. (JSP REPRESENTATIVES ON SEPTEMBER 1 HAD DELIVERED REQUEST TO AMBASSADOR THAT US TO FOLLOW SOVIET LEAD IN RENEWING TESTS.) (OFFICIAL USE ONLY)

-COMMENT: ALTHOUGH MAJOR ATTENTION TEMPORARILY DEFLECTED TO US DECISION

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RESUME TESTS, COMMENT INDICATES PUBLIC HAS NOT LOST SIGHT OF FACTS THAT SOVIETS BROKE MORATORIUM AND THAT THEY HAVE TESTED IN DISREGARD OF ATMOSPHERIC POLLUTION. TONS OF PUBLIC CRITICISM (INCLUDING THAT OF OFFICIAL REPRESENTATIONS) HAS BEEN INFLUENCED BY FEELING OF JAPANESE THAT, HAVING SOUNDLY CONDEMNED SOVIET ACTION, THEY MUST TAKE ROUGHLY CONSISTENT ATTITUDE TOWARD US TESTS. CRITICISM VOICED IN PRIVATE HAS CENTERED ON FAILURE OF US TO DELAY ITS ANNOUNCEMENT AS LONG AS POSSIBLE. (LIMITED OFFICIAL USE)

2. EXTRAORDINARY DIET SESSION

LIBERAL DEMOCRATIC PARTY LEADERSHIP HAS DECIDED TENTATIVELY TO CONVENE EXTRAORDINARY DIET ON SEPTEMBER 25 FOR 30-40 DAY SESSION. FIRST ORDER OF BUSINESS WILL BE SUPPLEMENTARY BUDGET TO COVER DISASTER RELIEF (SPRING FLOODS), AND PAY RAISES FOR GOVERNMENT EMPLOYEES; GOJ DOES NOT PLAN TO SUBMIT OTHER NEW LEGISLATION, BUT APPROXIMATELY 40 OF 61 BILLS LEFT OVER FROM REGULAR DIET SESSION WILL BE REINTRODUCED. NO DECISION YET ON WHETHER TO PRESS FOR ACTION ON POLITICAL VIOLENCE BILL OR TO RENEW CHARGES AGAINST SOCIALIST (JSP) DIET MEMBERS FOR VIOLENCE IN CLOSING DAYS OF SPRING SESSION (WEEK 23 ITEM 1). JSP HAS SERVED NOTICE IT WILL FIGHT ANTI-VIOLENCE BILL, EVEN AT RISK OF JEOPARDIZING PASSAGE SUPPLEMENTARY TARGET. IN SEPARATE STATEMENTS, BOTH JSP AND DEMOCRATIC SOCIALISTS HAVE ANNOUNCED THAT THEY WILL PROPOSE RESOLUTIONS FOR WORLD DISARMAMENT, AND THAT THEY FAVOR LONGER SESSION TO QUESTION

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GOVERNMENT CLOSELY ON FOREIGN AND ECONOMIC POLICIES. (UNCLASSIFIED)
COMMENT: ALTHOUGH SOME ELEMENTS IN LDP ARE INSISTENT THAT ANTI-VIOLENCE
BILL SHOULD BE PASSED AND SOCIALISTS DISCIPLINED, GOVERNMENT WISHES TO
AVOID SHARP CONFLICT ON EVE PRIMIN'S NOVEMBER TRIP SEASIA OR DURING
US-JAPAN JOINT ECONOMIC COUNCIL MEETING IN EARLY NOVEMBER. LDP S CGEN
MAEO INDICATED TO EMBASSY OFFICE SEPT. 8 THAT BOTH MEWKUREYS WILL BE
-SHELVED IN ORDER TO ASSURE UNRUFFLED SESSION. (CONFIDENTIAL)

3. FUJI MANEUVER DISPUTES PARTIALLY SETTLED

THIRD MARDIV FIRING EXERCISES GOT UNDERWAY IN EAST FUJI MANEUVER AREA
(SMPYOKAY PREFECTURE) SEPTEMBER 6 FOLLOWING SUCCESSFUL COMPROMISE ETWII
FOJ AND PREFECTURE ON FIVE-YEAR PROGRAM MF ASSISTANCE FOR FARMERS IN
VICINITY OF RANGE AREA. SETTLEMENT OF EAST FUJI CONTROVERSY, WHICH
CALLS FOR CONVERSION OF LAND INTO PADDY FIELDS AND PROMOTION OF SOCIAL
BREEDING, BROUGHT END TO WEEK OF LARGE-SCALE DEMONSTRATIONS EXTENSIVELY
COVERED BY PRESS. IN NORTH FUJI MANEUVER AREA ((YAMANASHI PREFECTURE),
WHERE MARINE FIRING EXERCISES NOW SCHEDULED TO BEGIN SEPTEMBER 11,
VILLAGERS ARE MORE TROUBLESOME. ALTHOUGH THEY ARE APPARENTLY PRIMARILY
INTERESTED IN COMPENSATION LAYMIZS FROM GOJ, FARMERS THERE DEMAND
UNCONDITIONAL RETURN OF MANEUVER ARE TO THEM (RATHER THAT JDA) AND
CONFIRMATION AS "RIGHT" OF THEIR CUSTOM OF ENTERING NATIONALLY OWNED
AREAS TO FORAGE FOR WOOD AND GRASS.

-EDITORIALS ON FUJI CONTROVERSY IN MACNICH, CASHI, TOKYO SHIMBU

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AND TOKYO TIMES ALL EMPHASIZED NEED FOR COMPREHENSIVE AND CONSISTENT GOJ POLICY TO DEAL WITH BASE DISPUTES ON LONG-RANGE RATHER THAN PATCH-
WORK BASIS, AND MAINICHI SUGGESTED CONTROVERSY COULD BE SOLVED AS
"ECONOMIC PROBLEMS IF GOJ AND LOCAL RESIDENTS WOULD DISCUSS CALMLY WITH
LONG-RANGE MEASURES IN MIND. (CONFIDENTIAL)

COMMENT: PRESS TREATMENT NOT FAVORABLE TO US. GOK NOW FACES
CHALLENGE OF PUTTING EDITORIAL ADVICE INTO EFFECT AS IT TURNS TO PROBLEM
OF NORTH FUJI, WHERE IT MAY BE DIFFICULT TO FORESTALL IRRESPONSIBLE
AGITATION BY VILLAGERS INVOLVED. (CONFIDENTIAL)

4. HIGH ROK OFFICIAL VISITS JAPAN

CHAIRMAN ROMK ECONOMIC PLANNING BOARD KIM YU TAEK ARRIVED TOKYO
AUGUST 30 FOR TEN-DAY VISIT AS GUEST OF CHAIRMAN LDP SOUTH KOREAN
DELIBERATIVE COUNCIL, MITSUJIRO ISHII. FONOFF WELCOMED VISIT AND
ARRANGED FOR KIM TO SEE PRIMIN, FONMIN, FORMER PRIMIN YOSHIDA, MITI
MINISTER SATO AND MANY OTHER PROMINENT GOJ FIGURES. GOJ REALIZED
KIM VISIT REPRESENTED DIRECT SCNR INITIATIVE BUT DID NOT HAVE CLEAR
IDEA WHETHER KIM HAD COME TO SOUND OUT JAPANESE LEADERS OR BEGIN
ACTUAL NEGOTIATIONS. SINCE KIM DID NOT CLARIFY THIS POINT IN INITIAL
MEETINGS WITH IKEDA AND KOSAKA, VISIT GOT OFF TO UNCERTAIN START BUT
WITH BOTH KOREANS AND JAPANESE HOPEFUL OF PROGRESS BEFORE KIM
PARTS. (CONFIDENTIAL)

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COMMENT: FONOFF OFFICIALS IN DISCUSSING KIM VISIT HAVE ACKNOWLEDGED

THAT BOTH ROK AND JAPANESE SIDES TEND TO "FREEZE UP" WHEN DELICATE SUBJECTS INVOLVED IN ROK-GOJ NEGOTIATIONS ARE RAISED. JAPANESE AWARE OF IMPORTANCE IMPRESSIONS OF JAPANESE ATTITUDE WHICH KIM TAKES BACK WITH HIM TO SEOUL, BUT NOT YET CLEAR WHETHER VISIT WILL PROVIDE NEEDED MOMENTUM FOR SIGNIFICANT PROGRESS TOWARD ROK-GOJ SETTLEMENT.

(CONFIDENTIAL)

5. NEW SOHYO ORGANIZATION OF JSP MEMBERS

SOHYO CHAIRMAN OTA, SEGGEN IWAI AND LEADERS MAJOR SOHYO AFFILIATES MET SEPTEMBER 6 TO FORM NEW NATIONAL COUNCIL OF JSP MEMBERS OF SOHYO. COUNCIL, WHICH HOPES TO ATTRACT 25,000 FO ESTIMATED 30,000 JSP MEMBERS IN SOHYO, REPLACES DOSHIKAI (MADE UP OF LEADERS OF NATIONAL SOHYO UNIONS), AND WILL HAVE PREFECTURAL AS WELL AS INDUSTRY-WIDE BRANCHES. PRINCIPAL PURPOSES OF NEW GROUP ARE TO PREVENT COMMUNIST INFILTRATION BY STRENGTHENING APPEAL OF JSP FOR SOHYO RANK-AND-FILE, AND TO BROADEN JSP ORGANIZATION. ALTHOUGH COUNCIL WAS FORMED WITH JSP BLESSING AND ITS LEADERS SAY THEY HAVE NO INTENTION OF COMPETING WITH EXISTING JSP LOCAL ORGANIZATIONS OR OF EXERTING PRESSURE EITHER ON JSP OR SOHYO, CAS REPORTS THAT JSP'S LABOR DEPARTMENT FEARS NEW GROUP MAY ACT INDEPENDENTLY OF PARTY. (CONFIDENTIAL)

COMMENT: COUNCIL MAY BRING IN NEW JSP MEMBERS AND SHOULD HELP

PARTY IN NEXT YEAR'S UPPER HOUSE ELECTION, BUT THESE BENEFITS

— LIKELY TO BE GAINED AT COST OF EVEN GREATER SOHYO INFLUENCE ON

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JSP DECISIONS. (CONFIDENTIAL)

MILITARY

ARMY

6. JFY 1962 DEFENSE BUDGET

JAPAN DEFENSE AGENCY (JDA) 5 SEP SUBMITTED JFY 1962 (1 APR 62-30 MAR 63) BUDGET ESTIMATE TO FINANCE MINISTRY. REQUEST TOTALS NEW HIGH OF US \$755 MILLION EQUIVALENT; CASH EXPENDITURES AMOUNT TO \$575 MILLION. GROUND SELF DEFENSE FORCE (GSDF) SHARE OF CASH EXPENDITURE SET AT \$218 MILLION, UP \$21 MILLION OVER JFY 61; MARITIME SELF DEFENSE FORCE (MSDF) \$139 MILLION, UP \$22 MILLION; AIR SELF DEFENSE FORCE (ASDF) \$193 MILLION, UP \$50 MILLION. (UNCLASSIFIED) COMMENT: ESTIMATE REFLECTS JDA INTENTION IMPLEMENT FIRST-YEAR PORTION SECOND FIVE-YEAR DEFENSE BUILD-UP PLAN (WEEKA 29 ITEM 4). GSDF PLANNING JFY 62 INCLUDES REORGANIZATION INTO 13 DIVISIONS, INCREASED MOBILITY, INTRODUCTION ANTI-AIRCRAFT MISSILE UNIT, REPLACEMENT WORN-OUT EQUIPMENT, ETC. DOUBTFUL WHETHER FURTHER PLANS INCREASE PERSONNEL STRENGTH AND RAISE AMMUNITION STOCKS CLOSER TO WAR RESERVE LEVEL WILL BE FULFILLED. UNLIKELY FINANCE MINISTRY WILL CONCUR IN CASH EXPENDITURES BEYOND PREVIOUS UNOFFICIALLY AGREED UPON \$550 MILLION. ENTIRE PROBLEM FURTHER COMPLICATED BY GOJ OVER-ESTIMATE US ASSISTANCE. (CONFIDENTIAL)

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CONFIDENTIAL WEEKA NO 37.

JOINT WEEKA NO. 37

POLITICAL

1. RESUMPTION NUCLEAR TESTS (WEEKA 36, ITEM 1)

UPON RECEIPT OF US REPLY TO GOJ PROTEST ON RESUMPTION NUCLEAR TESTING, FONOFF PRIVATELY INFORMED EMBASSY THAT ALTHOUGH THEY MIGHT FEEL OBLIGED TO POINT OUT THAT THEY HAD NOT CHANGED THEIR MIND, THEY WOULD TAKE STEPS TO ENSURE US NOTE GIVEN WIDE PUBLICITY. JAPANESE MEDIA SEPTEMBER 14 PROMINENTLY REPORTED NOTE; MOST PAPERS CARRYING FULL TEXT. ALMOST ONLY COMMENT THUS FAR IN VERNACULAR PRESS WAS STATEMENT BY DIRECTOR,

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FONOFF PUBLIC INFORMATION AND CULTURAL BUREAU, WHO REITERATED JAPANESE HOPES FOR EARLY CONCLUSION TEST BAN AGREEMENT IN ORDER PREVENT "VICIOUS CIRCLE OF NUCLEAR TEST COMPETITION." JAPAN TIMES ON SEPT 15 NOTED POPULAR PROTESTS HERE AND ABROAD, HOPED WORLD OPINION COULD BE DEVELOPED ON "SOUND BASIS WHICH WILL PUT BLAME FOR NUCLEAR ARMS RACE..ON THOSE REALY RESPONSIBLE." DURING WEEK, REPRESENTATIVES OF WIDE VARIETY OF GROUPS RANGING FROM ZENGAKUREN THROUGH MODERATE ELEMENTS TO EXTREME RIGHTISTS VISITED EMBASSY TO EXPRESS CONCERN ABOUT NUCLEAR TESTING. MOST PETITIONERS READILY ACKNOWLEDGED IMPORTANT DIFFERENCES BETWEEN US AND SOVIET ACTIONS (SOME SHOWED CONSIDERABLE SYMPATHY FOR US POSITION), BUT GENERALLY STRESSED FEAR OF NUCLEAR ARMS RACE "FOR WHATEVER REASON." (OFFICIAL USE ONLY)

COMMENMQC TONE OF MOST APPEALS TO EMBASSY SUGGESTED PETITIONERS INFLUENCED BY DESIRE FOR "CONSISTENCY" IN VIEW OF THEIR EARLIER PROTESTS TO SOIETS. MANY ALSO APPEARAB RELUCTANT ACCEPT HARD FACT OF NECESSITY FOR PRUDENT MEASURES FOR SECURITY OF US AND FREE WORLD, CLINGING INSTEAD TO FAITH THAT "PEACEFUL SOLUTION" ATTAINABLE WITHOUT DEFENSE MEASURES. (OFFICIAL USE ONLY)

2. DISSENSION OVER NUCLEAR TEST ISSUE

JAPAN-SOVIET SOCIETY (CHAIRMAN, EX-PRIMIN TANZAN ISHIBASHI) SEPTEMBER 4 ISSUED STATEMENT WHICH SUPPORTED SOVIET NUCLEAR TESTS AS BEING "IN INTEREST OF PEACE." THIS DISREGARD FOR NATIONAL SENTIMENT PROVED TOO

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MUCH FOR SOME OF NON-COMMUNIST OFFICERS: VICE-PRESIDENT SEIJI KAYA (PRESIDENT TOKYO UNIVERSITY), TENDERED RESIGNATION, AND TWO OTHER VICE-PRESIDENTS, TOGETHER WITH ISHIBASHI, HAVE THREATENED TO RESIGN." ISSUE DEFERRED UNTIL OCTOBER NATIONAL DIRECTOR'S MEETING AND KAYA'S RESIGNATION HELD IN ABEYANCE, BUT FURTHER CLASH WITH COMMUNISTS IS ANTICIPATED, WHICH MAY LEAD TO MAJOR SPLIT IN ORGANIZATION. SIMILAR DISSATISFACTION VOICED BY EIGHT NON-COMMUNIST GROUPS, INCLUDING JSP AND SOHYO, IN PEOPLE'S COUNCIL AGAINST SECURITY TREATY AFTER LATTER SUPPORTED SOVIET TESTS ITS DECLARATION SEPTEMBER 6. IN JOINT STATEMENT DISSENTERS SAID THEY OPPOSED TESTS "WHATEVER THE REASON." JSP INSTRUCTED LOCAL CHAPTERS TO WAGE CAMPAIGN AGAINST TESTS BY ANY COUNTRY. (CONFIDENTIAL)

COMMENT: DEVELOPMENTS IN JAPAN-SOVIET SOCIETY AND ANTI-TREATY COUNCIL FOLLOW CLASH BETWEEN NON-COMMUNISTS AND COMMUNISTS AT GENSUIKYO (ANTI-A AND H-BOMB COUNCIL) CONVENTION (WEEK 33, ITEM 2). DESIRE TO ENHANCE OWN POSITION AT EXPENSE OF JCP, OPPORTUNITY TO CHECK DEMOCRATIC SOCIALISTS BY SHOWING THAT LATTER HAVE NO MONOPOLY ON ANTI-COMMUNISM, AND NECESSITY OF CONFORMING WITH DEMANDS OF PUBLIC OPINION ARE SUFFICIENT TACTICAL REASONS FOR ATTITUDE OF JSP AND SOHYO. THEIR POSITION IS IN LINE WITH OTHER RECENT SIGNS OF MODERATION ON PART OF NON-COMMUNIST LEFT, INCLUDING IDEOLOGICAL ATTACKS ON JCP'S NEW PLATFORM, AND STRONG ANTI-COMMUNIST STAND AT SOHYO CONVENTION.

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WHILE JSP'S PRO-COMMUNIST FOREIGN POLICIES INDICATE METAMORPHOSIS INTO MODERATE SOCIALIST PARTY SIMILAR TO THOSE IN WESTERN EUROPE IS LONG WAY OFF, PENDULUM FOR TIME BEING CONTINUES TO SWING TO RIGHT.

(CONFIDENTIAL)

3. IKEDA VISIT TO SOUTH AND SE ASIA

FONOFF HAS ANNOUNCED THAT PRIMIN IKEDA WILL MAKE STATE VISITS TO PAKISTAN (NOV 17-20), INDIA (NOV 20-23), BURMA (NOV 23-26), AND THAILAND (NOV 26-29) IN RESPONSE INVITATIONS EXTENDED BY LEADERS OF THESE COUNTRIES DURING PAST YEAR. (UNCLASSIFIED)

COMMENT: IKEDA'S TRIP NOT INTENDED TO ADVANCE SPECIFIC NEGOTIATIONS BUT RATHER AS PART OF BROADER PLAN TO IMPROVE JAPAN'S FOREIGN RELATIONS AND UNDERScore ITS GROWING INTERNATIONAL PRESTIGE. JAPANESE ENVISAGE NO PROBLEMS RE VISITS TO PAKISTAN AND INDIA. RELATIONS WITH BURMA AND THAILAND COMPLICATED BY UNSETTLED REPARATIONS ISSUE AND SPECIAL YEN PROBLEM. GOJ HAS NOT ABANDONED HOPE OF RESOLVING THESE DIFFICULTIES BEFORE NOVEMBER. (CONFIDENTIAL)

4. SOCIALIST PARTY PROGRAM FOR MASS MOVEMENTS

JSP CENTRAL EXECUTIVE COMMITTEE SEPTEMBER 12 APPROVED POLICY PAPER ON MASS MOVEMENTS. PROGRAM CALLS FOR CAMPAIGNS AGAINST POLITICAL VIOLENCE BILL, HEAVY EMPHASIS ON OPPOSITION TO CONSTITUTIONAL REVISION (WITH EYE ON MAKING THIS MAJOR ISSUE IN 1962 UPPER HOUSE ELECTIONS), ANTI-BASE DRIVES AT SUCH INSTALLATIONS AS FUJI MANEUVER GROUNDS; CAMPAIGN

FOR RESTORATION RELATIONS WITH COMMUNIST CHINA, OPPOSITION TO ROK
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TALKS, PROMOTION OF SOVIET PEACE TREATY, ETC. RE CAMPAIGN FOR SOVIET PEACE TREATY, JSP PLANS ORGANIZATION MEETING SEPTEMBER 28 OF NEW "COUNCIL TO PROMOTE CONCLUSION OF JAPAN-USSR PEACE TREATY" TO COMPETE WITH JAPAN-SOVIET SOCIETY (SEE ITEM 2).

JSP ALSO APPROVED DETAILED PLANS FOR "BUDGET DEMAND MOVEMENT" TO BE CONDUCTED AT LOCAL AND NATIONAL LEVELS (WEEK 24, ITEM 22). (OFFICIAL USE ONLY)

COMMENT: LATEST JSP PROGRAMS CONTAINED LITTLE IN WAY OF NEW IDEAS AND UNLIKELY TO CAPTURE PUBLIC IMAGINATION. BY FORMING "PEOPLE'S MOVEMENT" TO MEET EACH NEW ISSUE JSP RUNS RISK OF SPREADING EFFORTS TOO THIN. (LIMITED OFFICIAL USE)

5. FUJI-MANEUVER AREA DISPUTE

FOLLOWING SETTLEMENT EAST FUJI CONTROVERSY SEPTEMBER 6 (WEEK 36, ITEM 3), DEFENSE AGENCY (JDA) REACHED "UNDERSTANDING" ON NORTH FUJI PROBLEM SEPTEMBER 12 WITH LOCAL BOSS OSHINO VILLAGE, MAN WUVH POLITICAL CONNECTIONS WHO APPEARS TO BE REAL SOURCE NORTH FUJI TROUBLE. THIS SETTLEMENT HOWEVER HAS MADE IT NECESSARY PLACATE OTHER FARMERS IN AREA UPSET OVER "SEPARATE DEAL." JDA AND PROCUREMENT AGENCY (JPA) NOW CARRYING ON TALKS WITH OTHER FARMERS GROUPS IN EFFORT REACH OVER-ALL SETTLEMENT, BUT FONOFF AND JPA NOT OPTIMISTIC ABOUT IMMEDIATE SETTLEMENT AS THESE GROUPS HAD COUNTED HEAVILY ON GOJ TREATING ONLY WITH COUNCIL REPRESENTING ALL FARMERS IN NORTH FUJI AREA.

SMALL NUMBER OF FARMERS CONTINUING TO CONDUCT "SITDOWN" DEMONSTRATION

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IN NORTH FUJI IMPACT AREA. AT GOJ REQUEST, USFJ YWS BEEN POSTPONING COMMENCEMENT FIRING EXERCISES ON DAY-TO-DAY BASIS TO PREVENT ACCIDENTS AND GIVE AUTHORITIES TIME TO NEGOTIATE THEMSELVES OUT OF DIFFICULTY.

(CONFIDENTIAL)

COMMENT: APPEARS UNLIKELY IMMEDIATE CONTROVERSY WILL BE RESOLVED UNTIL OSHINO GROUP AGREES TO JOIN COUNCIL OF OTHER NORTH FUJI FARMERS AND LATTER CONVINCED NO SPECIAL CONCESSIONS GIVEN OSHINO BOSS. (CONFIDENTIAL)

6. JAPAN-KOREA (WEEKA 36, ITEM 4)

ROK PLANNING BOARD DIRECTOR, KIM YU TAEK, LEFT JAPAN SEPT. 9 AFTER TALKS WITH SENIOR JAPANESE LEADERS. NEITHER KIM NOR JAPANESE CONSIDERED VISIT SUCCESSFUL IN TERMS KIM'S PURPOSE OF TRYING TO REACH BASIC POLITICAL UNDERSTANDING TO EXPEDITE ROK-JAPAN SETTLEMENT. CENTRAL DIFFICULTIES WERE: A) WIDE DISCREPANCY BETWEEN ROKG AND GOJ POSITIONS ON FINANCIAL ASPECTS OF SETTLEMENT; AND B) MORE DELIBERATE APPROACH OF JOJ. ALTHOUGH MEETINGS PRODUCED NO SUBSTANTIVE AGREEMENTS, BOTH SIDES DECIDED CONTINUE POLITICAL-LEVEL TALKS PARALLEL WITH TECHNICAL ROK-JAPAN NEGOTIATIONS SCHEDULED BEGIN LATE SEPTEMBER OR EARLY OCTOBER.

(CONFIDENTIAL)

COMMENT: KIM VISIT FAILED TO BUILD UP MOMENTUM BEHIND ROK-JAPAN NEGOTIATIONS, IN PART BECAUSE GOJ DID NOT REALIZE KIM'S PURPOSE WAS TO NEGOTIATE AND WAS NOT IN ANY EVENT WILLING MAKE SWEEPING COMMITMENTS WITHOUT MORE EXHAUSTIVE EXPLORATION ROK POSITIONS. HOWEVER, VISIT WAS USEFUL IN THAT PRECEDENT WAS ESTABLISHED FOR POLITICAL LEVEL NEGOTIA-

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TIONS, AND BOTH SIDES HAVE FINALLY BEGUN TO EXCHANGE FIGURES ON CLAIMS/
AID QUESTION ON WHICH OVER-ALL SETTLEMENT LARGELY HINGES. (CONFIDENTIAL)
ECONOMIC

7. US-JAPAN COTTON TEXTILE NEGOTIATIONS (WEEK 34, ITEM 6)

BILATERAL TALKS RE JAPAN'S 1962 EXPORTS OF COTTON TEXTILES TO US
CONCLUDED SEPTEMBER 9 AFTER THREE WEEKS OF NEGOTIATIONS. AGREEMENT
REACHED WHICH WOULD PERMIT 11.2 PER CENT INCREASE OVER 1960.

PRESS EXPRESSED DISAPPOINTMENT THAT JAPAN HAD NOT RECOUPED ITS SHARE
OF AMERICAN MARKET LOST TO "ENCROACHMENT" OF HONG KONG AND OTHER
COUNTRIES WHILE JAPAN WAS EXERCISING VOLUNTARY EXPORT CONTROLS.

AGREEMENT DESCRIBED AS UNFAVORABLE TO JAPAN IN EVERY WAY AND JAPANESE
BUSINESSMEN ALLEGED TO BE EXTREMELY DISSATISFIED WITH OUTCOME. SEVERAL
COMMENTARIES SUGGESTED THAT IN ORDER TO REDRESS BALANCE, JAPAN SHOULD
TAKE VERY FIRM POSITION IN FORTHCOMING TALKS AT GENEVA RE LONG-TERM
MULTI-LATERAL ARRANGEMENTS. (OFFICIAL USE ONLY)

COMMENT: NONE.

MILITARY

ARMY-NAVY

8. SERVICE CHIEFS INVITED TO VISIT ROK.

INVITATION EXTENDED BY ROKG TO GOJ FOR SELF DEFENSE FORCE (SDF)
SERVICE CHIEFS TO VISIT ROK ABOUT OCTOBER 1. SIMILAR INVITATIONS
EXTENDED TO PHILIPPINES, SOUTH VIETNAM AND TAIWAN. AFTER DISCUSSION AT

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CABINET LEVEL, GOJ DECIDED SEPTEMBER 14 TO DECLINE ON GROUNDS THAT
VISIT WOULD GIVE PRETEXT FOR OPPOSITION ATTACKS ON ROK-JAPAN NEGOTIA-
TIONS. INNER BUREAU, JDA SPLIT ABOUT 50-50 ON ACCEPTANCE. ASDF EXPRESSED
LITTLE INTEREST, MSDF INTERESTED BUT ADOPTED WAIT-AND-SEE ATTITUDE,
AND GSDF STRONGLY URGED ACCEPTANCE. JDA DIRGEN FUJIEDA INFORMED
ALUSNA TOKYO THAT, ALTHOUGH DECISION NEGATIVE, HE HOPES INVITATION
- WILL BE EXTENDED AGAIN AFTER FORTHCOMING DIET SESSION. (CONFIDENTIAL)
COMMENT: ASIDE FROM OVERRIDING POLITICAL CONSIDERATIONS AGAINST VISIT
AT THIS STAGE, JAPANESE MILITARY HAVE LONG BEEN INTERESTED IN CLOSER
CONTACT WITH SOUTH KOREAN MILITARY. RECENT ROK COUP EMPHASIZED TO
JAPANESE NEED FOR MORE INFORMATION ON ROK MILITARY. (CONFIDENTIAL)

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FOREIGN SERVICE DESPATCH

FROM : AmEmbassy TOKYO

271
NO.

TO : THE DEPARTMENT OF STATE, WASHINGTON.

September 21, 1961
DATE

REF : Embassy Despatch 142, August 16, 1961.

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SUBJECT: Recent Japan Communist Party (JCP) Developments

Reviewing JCP developments since the Party's 8th Congress in July, Kyosuke HIROTSU, Chief, 1st Investigation Division, Public Security Investigation Agency (PSIA) made the following observations during a conversation with the reporting officer September 18:

1. Anti-mainstream activities. Hirotsu estimated the current membership of the dissident anti-mainstream faction of the JCP (led by Shojiro KASUGA) at about 1,000. He said its influence, particularly on intellectuals and youth who are JCP members or sympathizers, is somewhat greater than its size would indicate, however, so that the potential disruptive effects on the JCP should not be dismissed.

About 700 of the 1,000 members are concentrated in the Kansai area, including about 350 in Osaka prefecture, 220 in Hyogo, and 100 in Kyoto. Over 80 anti-mainstreamers in Hiroshima have withdrawn from the Party. Membership in Tokyo is difficult to pin down, because anti-mainstream elements here are generally less active than in the Kansai area.

Since July, when Kasuga and his lieutenants announced their intention to form a new organization "to open the way for socialism in Japan," several preparatory meetings have been held in Osaka, Hiroshima, and Tokyo. Subsequently, on August 15-16, about 60 delegates attended a "national representatives meeting" in Tokyo to discuss the organization of what they tentatively call the "Socialist Renovation Movement" (Shakai-shugi Kakushin Undo). Delegates at the meeting decided on the issuance of an organ paper (the first issue of this paper, titled Atarashii Rosen--"New Course," appeared at the end of August) and proposed the creation of an organizational structure similar to that of the JCP. They also debated two related issues, without reaching agreement: 1) whether the new organization should adopt a platform that would follow the line Kasuga has taken in his pronouncements and that would stand in clear contrast to the JCP's platform, and 2) whether the new

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organization should admit the "Trotskyites" of Zengakuren (the extremist student federation). Kasuga and other leaders of the anti-mainstream group opposed the admission of "Trotskyites" on the grounds that they were anti-Soviet. Some other delegates favored their admission, on the grounds that all should unite in common opposition to the JCP, without any strict "line" being set to which members must adhere. The delegates finally decided to continue the debate at another meeting in mid-September; however, the second meeting has not yet convened, and may have been postponed.

2. Increased Chinese Communist influence in the JCP. Hirotsu referred to his earlier assertions (see reference despatch) that the views of JCP headquarters seem close to those of the Chinese Communists, while the views of the anti-mainstream resemble those of the Soviet Party. He then described the following situation as another straw in the wind.

Over 90 young Japanese returned to Japan last year after 7 or 8 years of residence in Communist China, to which they had fled to escape prosecution for having participated in violent acts such as the throwing of "Molotov cocktails." During their stay, they had received training in the Marxist-Leninist school in Peiping. About 60% of these returnees now occupy important positions within the JCP: 25 are in central headquarters, 12 are members of prefectural committees, 20 are members of district committees. Active and militant, they have participated in the drive against (and in some cases have replaced) anti-mainstreamers in various positions since the end of last year. For example, one returnee appointed to the Chiyoda-ku (Tokyo) committee was instrumental in ousting 9 of the 12 members of that committee who were considered anti-mainstream. Hirotsu said it could not be determined whether the returnees were acting in this manner under specific orders from Communist China or from personal ambition fired by their Peiping training, but suggested that the end result was the same: increased Chinese Communist influence in the JCP.

3. JCP Visitors to the Soviet Union and North Korea. Hirotsu noted the recent departure of a JCP Diet members group (including Yoshio SHIGA) and Secretary General MIYAMOTO for a visit to the Soviet Union, and Miyamoto's attendance as well at the Congress of the North Korean Workers Party. He said he had no hard information about what the JCP leaders will discuss in the Soviet Union, but expected that the split within the JCP will be one important topic. He also speculated that, with representatives from the USSR, Communist China, and Japan in attendance at the North Korean Congress, that occasion might be used to discuss Asian Communist "attitudes" concerning the possibility of war over Berlin.

4. Possibility that the JCP is preparing to go underground. Hirotsu said that the PSIA has received information from local sources suggesting the possibility that the JCP may be preparing for, or at least considering, going underground. He stressed, however, that available information was as yet too fragmentary and inconclusive to permit an adequate assessment.

Comment: The anti-mainstream leaders' reluctance to admit "Trotskyite" Zengakuren members is hardly surprising. Not only are the latter practically

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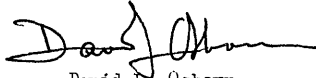
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impossible to control, but their admission would probably undermine anti-mainstream efforts to attract the Zenjiren (more orthodox Communist) faction of Zengakuren and other Communist youth groups.

The reference to the possibility of the JCP going underground is puzzling unless the Party plans a major shift in policy (such as reverting to the violent tactics employed around 1952) or expects a significant worsening of the international situation, either of which might provoke a governmental crackdown. Alternatively it may refer to an expansion of the covert structure rather than the abandonment or neglect of the overt structure, and could signify that the Party wishes to strengthen its subversive capabilities and improve its counter-measures against police penetration. However, as Hirotsu implied, it is impossible ^{to} go beyond guesswork until firmer information develops.

For the Ambassador:



David L. Osborn
First Secretary of Embassy

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JOINT WEEKA NO. 38

POLITICAL

1. BUSHU RAILWAY SCANDAL

WATARU NARAHASHI, TRANSPORTATION MINISTER JUNE 1959 TO JULY 1960: WAS
ARRESTED ALONG WITH HIS WIFE SEPTEMBER 20 ON CHARGES OF BRIBERY.

NARAHASHI IS ACCUSED OF HAVING MISUSED HIS AUTHORITY AS MINISTER AND
HIS INFLUENCE WITH THE IMPORTANT TRANSPORTATION COUNCIL (WHICH HAS
IN PAST TAKEN THREE OR FOUR YEARS TO REVIEW AND APPROVE APPLICATIONS

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FOR PRIVATE RAILWAY LINES) TO SECURE RELATIVELY PROMPT APPROVAL OF QUESTIONABLE APPLICATION OF BUSHU RAILWAY COMPANY TO OPERATE NEW LINE BETWEEN TOKYO AND CHICHIBU CITY IN SAITAMA PREFECTURE. THIRTEEN OTHER PERSONS, INCLUDING MASAICHP NAGATA, PRESIDENT OF DAIEI MOTION PICTURE COMPANY, AND SOICHIRO TAKISHIMA, ORGANIZER OF BUSHU COMPANY, HAVE ALSO BEEN ARRESTED, WHILE OTHERS ARE REPORTEDLY UNDER INVESTIGATION. DIET AUDIT COMMITTEE QUESTIONED PRESENT TRANSPORT MINISTER NOBORU SAITO ON SEPTEMBER 21, AND SOCIALISTS HAVE INDICATED INTENTION OF ATTACKING GOVERNMENT RE SCANDAL WHEN EXTRAORDINARY DIET SESSION CONVENES NEXT WEEK. (UNCLASSIFIED)

COMMENT: AT PRESENT STAGE, NONE OF MAJOR PERSONALITIES IN GOVERNMENT HAVE BEEN DIRECTLY IMPLICATED. THIS, PLUS FACT THAT ALLEGED BRIBERY TOOK PLACE UNDER KISHP CABINET, WILL PROBABLY PREVENT SCANDAL FROM AFFECTING STABILITY OF IKEDA CABINET, UNLESS RAMIFICATIONS (STILL NOT FULLY REVEALED) ARE DISCOVERED TO EXTEND TO HIGHER LEVELS IN PRESENT GOVERNMENT. ASSUMING CHARGES SUBSTANTIATED, NARAHASHI SEEMS TO HAVE BEEN MOTIVATED BY PERSONAL GREED, NOT COLLECTING FUNDS FOR LDP OR FACTION. WHETHER OR NOT GOVERNMENT LEADERS SHOWN TO BE DIRECTLY INVOLVED, SCANDAL SEEMS LIKELY TO REINFORCE WIDESPREAD VIEW OF LBP AS "TOOL OF BIG BUSINESS" AND THUS UNDERCUT CURRENT EFFORTS OF LBP TO IMPROVE PUBLIC IMAGE. (CONFIDENTIAL)

2. FUJI MANEUVER DISPUTE SETTLED

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THIRD MARDIV FIRING EXERCISES COMMENCED IN NORTH FUJI MANEUVER AREA SEPTEMBER 19 AFTER GOVERNOR OF YAMANASHI PREFECTURE PERSUADED FARMERS DISCONTENTED WITH SEPTEMBER 12 OSHINO AGREEMENT (WEEK 37, ITEM 5) TO ACCEPT OVER-ALL SETTLEMENT PROPOSAL. SETTLEMENT, WHICH DIFFERS FROM EAST FUJI COMPROMISE (WEEK 36, ITEM 3) DUE DISSIMILARITIES LOCAL SITUATIONS, STATES GOJ WILL CONTINUE EXERT EVERY EFFORT FOR EARLY RETURN OF MANEUVER AREA AND WILL REEVALUATE ITS SYSTEM OF COMPENSATION PAYMENTS TO FARMERS IN AREA. WITH BOTH NORTH AND EAST FUJI DISPUTES PRESUMABLY SETTLED FOR 1961, US-JAPANESE AGREEMENT MUST NOW BE REACHED ON CONDITIONS OF TRANSFER OF MANEUVER GROUND TO GOJ. FONOFF HAS INFORMED EMBASSY THAT JAPANESE AGREEMENT TO RECENT US COUNTERPROPOSAL ON SUBJECT IS NOW IN FINAL STAGES. (CONFIDENTIAL)

COMMENT:1 WHILE AGREEMENT BETWEEN TWO COUNTRIES RE TRANSFER OF FUJI-MCNAIR TO JDA IS NEXT STEP IN LONG TROUBLESOME HISTORY FUJI CONTROVERSY, GOJ WILL HAVE TO TAKE EFFECTIVE LONG-RANGE ACTION THEREAFTER IF TROUBLE IS NOT TO RECUR NEXT YEAR. (CONFIDENTIAL)

3. TYPHOON NANCY

TYPHOON NANCY SKIRTED KYUSHU ON SEPTEMBER 16, TURNED NORTHWEST THROUGH SHIKOKU AND MAIN ISLAND OF HONSHU, DISSIPATED ITSELF OVER SEA OF OKHOTSK ON SEPTEMBER 17, LEAVING WIDE SWATH OF DAMAGE BEHIND IT. REPORTS INDICATE APPROXIMATELY 175 DEATHS, 20 MISSING, ALMOST 3,000 INJURED. OSAKA AREA WAS HARDEST HIT, WITH 25 DEATHS, AND CLOSE

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TO 100,000 HOMES DAMAGED OR DESTROYED. TOKYO ESCAPED MAIN FORCE OF STORM. EMBASSY, USFJ AND SEVENTH FLEET STOOD THROUGH EMERGENCY PERIOD PREPARED TO RESPOND TO REQUESTS FOR ASSISTANCE. NONE RECEIVED HOWEVER AND NO ASSISTANCE VOLUNTERED. NO AMERICAN CASUALTIES REPORTED. (UNCLASSIFIED)

COMMENT: DAMAGE LESS THAN MIGHT HAVE BEEN EXPECTED FROM STORM OF THIS VIOLENCE. ACCURATE PREDICATIONS OF METEOROLOGICAL BUREAU, FACT THAT STORM HIT MAJOR CENTERS IN DAYTIME CREDITED WITH HAVING LIMITED DAMAGE. (UNCLASSIFIED)

ECONOMIC

4. CONTROVERSY OVER TRADE LIBERALIZATION

PRESSURES ON AND WITH GOJ ARE INCREASING FOR ADOPTION RETALIATORY ACTIONS IN TRADE POLICY AGAINST UK, FRANCE, AND ITALY. MITP MINISTER SATO CIRCUMVENTED FONOFF AND OBTAINED IKEDA'S BLESSING FOR DENIAL FORTHCOMING TRADE LIBERALIZATION BENEFITS TO COUNTRIES INVOKING GATT ARTICLE 35. FONOFF NOW ATTEMPTING SECURE MODIFICATION OF DECISION POSTPONING EFFECTIVE DATE OVER DISCRIMINATION BY FEW MONTHS TO GIVE AFFECTED COUNTRIES TIME MODIFY THEIR JAPAN TRADE POLICIES. (OFFICIAL USE ONLY)

COMMENT: JAPANESE PARTICULARLY UNHAPPY OVER CONTINUED DENIAL BY ARTICLE 35-INVOKING COUNTRIES OF MARKET FOR IMPORTANT JAPANESE EXPORT ITEM AT TIME WHEN, ON ONE HAND, EXPORT EXPANSION URGENTLY

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NEEDED TO HELP REDRESS JAPAN'S BALANCE OF PAYMENTS WHOLE, ON OTHER, SCHEDULED LIBERALIZATION MEASURES WOULD FURTHER OPEN UP JAPANESE MARKETS TO FOREIGN GOODS. TOO EARLY TO DETERMINE IF GOJ COMMERCIAL POLICY UNDERGOING FUNDAMENTAL CHANGE, BUT APPEARS CERTAIN LIBERALIZATION MEASURES SCHEDULED OCTOBER 1 WILL BE REDUCED IN SCOPE TO ELIMINATE ITEMS OF SPECIAL TRADE INTEREST TO WESTERN EUROPE.

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PSYCHOLOGICAL

5. HAMMARSKJOLD'S DEATH

DAG HAMMARSKJOLD'S DEATH CAUSED SHOCK AND WIDE CONCERN IN JAPAN. EXTENSIVE MEDIA COVERAGE AND EDITORIAL COMMENT HIGHLIGHTED IMPORTANCE JAPANESE ATTRIBUTE TO UN AND REALIZATION THAT SYG'S DEATH COULD LEAD TO SERIOUS UN CRISIS BECAUSE OF SOVIET DETERMINATION IMPOSE "TROIKA" IN PLACE OF SINGLE SYG. GOJ LEADERS' AND MAJOR POLITICAL PARTIES WERE UNANIMOUS IN PRAISING HAMMARSKJOLD'S CONTRIBUTION TO UN. PRIMIN IKEDA REFLECTED GENERAL SENTIMENT WHEN HE SAID JAPAN MUST MEET HAMMARSKJOLD'S DEATH BY STRIVING STRENGTHEN UN AS BEST MEANS ACHIEVE WORLD PEACE. (UNCLASSIFIED)

COMMENT: NONE

MILITARY

ARMY-NAVY-AIR

6. PROPOSED PAY RAISE

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CABINET SEPT 18 AT VICE MINISTER LEVEL DECIDED THAT PREVIOUSLY APPROVED GOVERNMENT EMPLOYEES PAY RAISE OF 7.1 PCT WOULD NOT INCLUDE UNIFORMED DEFENSE PERSONNEL. DEFENSE AGENCY HIGH OFFICIALS WORKED MOST OF NIGHT SEPT 18-19 TO PERSUADE FINANCE MINISTRY TO RECOMMEND COMPARABLE PAY RAISE FOR UNIFORMED PERSONNEL, FINALLY OBTAINING AGREEMENT FOR 7.1 PCT. PAY RAISE EFFECTIVE OCTOBER.

PROPOSAL APPROVED BY CABINET SEPT. 19 AND ADDITIONAL FUNDS WILL BE REQUESTED AT DIET SESSION SCHEDULED TO CONVENE SEPT. 25.

(OFFICIAL USE ONLY) COMMENT: FAILURE TO INCLUDE SERVICE PERSONNEL IN PAY RAISE WOULD BE SERIOUS BLOW TO JSDF MORALE AND WOULD COMPOUND PRESENT JDA DIFFICULTY IN COPING WITH FALLING OFF OF STRENGTH, ESPECIALLY IN GSDF. THIS WILL BE SECOND PAY RAISE IN ONE YEAR FOR SDF; PREVIOUS RAISE OF APPROXIMATELY 12.4 PCT. APPROVED DEC. 1960 RETROACTIVE OCT. 1, 1960. (OFFICIAL USE ONLY)

SCIENCE

7. COSMIC RAY CONFERENCE

INTERNATIONAL CONFERENCE ON COSMIC RAYS AND EARTH STORMS (MAGNETIC AND IONOSPHERIC DISTURBANCES) HELD IN KYOTO SEPT. 4-15. IN ADDITION TO NEARLY 250 JAPANESE SCIENTISTS, 197 FOREIGN SCIENTISTS FROM 27 COUNTRIES ATTENDED, INCLUDING 26 FROM SOVIET BLOC COUNTRIES AND ABOUT 90 FROM US. PROCEEDINGS OF CONFERENCE WILL BE PUBLISHED IN SUPPLEMENT TO JOURNAL OF PHYSICAL SOCIETY OF JAPAN. (UNCLASSIFIED)

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COMMENT: EMBASSY OBSERVER REPORTED RELATIONS BETWEEN COMMUNIST
AND FREE WORLD SCIENTISTS RESTRAINED. HOWEVER, BOTH SIDES ATTEMPTED
STEER CONFERENCE CLEAR OF NON-SCIENTIFIC MATTERS AND RELUCTANT
COMMENT ON RENEWAL DURING CONFERENCE USSR NUCLEAR TESTS. (OFFICIAL
USE ONLY)

REISCHAUER

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C O N F I D E N T I A L

JOINT WEEKA NO. 39

POLITICAL

1. EXTRAORDINARY DIET SESSION OPENS

EXTRAORDINARY SESSION OF DIET CONVENED SEPT 25, IMMEDIATELY RAN INTO PROCEDURAL PROBLEMS POSED BY SOCIALIST DEMANDS FOR REALLOCATION OF STANDING COMMITTEE CHAIRMANSHIPS, APPOINTMENT OF SOCIALIST VICE SPEAKER. LDP, FOR ITS PART, INTRODUCED CENSURE MOTION AGAINST TEN SOCIALIST DIETMEN WHO DISRUPTED DELIBERATIONS AT LAST DIET ON ANTI-VIOLENCE BILL. THESE PROBLEMS SETTLED BY COMPROMISE IN WHICH LDP

STATE.....ACT (see)

JCS/CNO/CSA/CSAF/CIA/SECDEF.....COG

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WITHDREW CENSURE MOTION, SOCIALISTS AGREED POSTPONE THEIR DEMANDS
UNTIL NEXT REGULAR SESSION. WAY THUS OPENED FOR FORMAL OPENING
CEREMONY SEPT 27, AT WHICH EMPEROR SPOKE, FOLLOWED BY UNCONTESTED
CONFIRMATION OF COMMITTEE CHAIRMEN NOMINATED BY LDP IN EARLY AUGUST.
POLICY SPEECHES OF PRIMIN IKEDA, FOMIN KOSAKA, AND FINMIN MIZUTA
SEPT 28 OUTLINED FOREIGN POLICY POSITION IN PREDICTABLE TERMS, BUT
PRIMIN DEVOTED MAJOR EMPHASIS TO REVIEW OF ECONOMIC PROGRAM AND
PROSPECTS. (UNCLASSIFIED)

COMMENT: NOT OF POLICY SPEECHES TOUCHED ON INTERNAL SECURITY
SITUATION OR GAVE AND INDICATION OF GOVT INTENTION TO PRESS FOR
ANTI-VIOLENCE BILL. WITH GOVT ANNOUNCEMENT OF SECOND INCREASES IN
BANK LOAN DISCOUNT RATE AND OTHER MEASURES TO RESTRAIN IMPORT BOOM,
AND WITH RAISE IN CONSUMER PRICES ATTRACTING POPULAR CONCERN, FOCUS
OF SESSION SEEMS LIKELY TO BE ON BUDGET AND OTHER ECONOMIC MATTERS.
SOCIALISTS WILL DOUBTLESS ATTACK GOVT FOREIGN POLICIES--ITS FAILURE
TO TAKE STRONG ENOUGH POSITION AGAINST NUCLEAR TESTING, FAILURE TO
EXPLAIN CLEARLY ITS STAND ON CHINESE REPRESENTATION, IN UN, AND ITS
KOREA POLICY. THEY WILL ALSO MAKE MOST OF BUSHU RAILWAY SCANDAL (WEEK
38, ITEM1). HOWEVER, IN ABSENCE FURTHER DEVELOPMENTS, GENERAL FORE-
CAST OF LOW-KEYED SESSION SEEMS LIKELY TO BE BORNE OUT. SOME DOUBT
REMAINS AS TO GOVT INTENTIONS REGARDING ANTI-VIOLENCE BILL; IF IT
CAN DO SO WITHOUT PREJUDICING BUDGET AND ECONOMIC MEASURES, IT
MIGHT ATTEMPT COMPLETE PASSAGE OF BILL THROUGH UPPER HOUSE, FOLLOWING

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WHICH BILL WOULD HAVE TO BE RETURNED TO LOWER HOUSE FOR FINAL APPROVAL. HOWEVER, SUCH ACTION NOW SEEMS UNLIKELY. (LIMITED OFFICIAL USE)

2. JAPAN-KOREA (WEEKA37, ITEM 6)

ROK MINISTER YI TONG HUAN AND YUJIRO ISEKI, DIRECTOR FONOFF ASIAN AFFAIRS BUREAU, AGREED SEPT 21 THAT FORMAL ROK-APAN NEGOTIATIONS WILL BE RESUMED OCT 10 WITH ALL SUBCOMMITTEES (CLAIMS, FISHERIES, LEGAL STATUS OF RESIDENTS, AND BASIC RELATION). NEITHER GOVT HAS YET APPOINTED CHIEF DELEGATE SO THAT YI AND ISEKI MAY ACT IN THIS CAPACITY TEMPORARILY. ISEKI ALSO INQUIRED CONFIDENTIALLY IF ROKG WOULD BE RECEPTIVE TO HAVING CHAIRMAN PAK CHUG UUI STOP OFF IN JAPAN FOR CALL ON PRIMIN IKEDA EN ROUTE TO WASHINGTON VISIT IN NOVEMBER. YI PROMISED SEEK INSTRUCTIONS. (CONFIDENTIAL)

COMMENT: ALTHOUGH GOJ HAS AGREED TO CONDUCT POLITICAL TALKS IN TANDEM WITH TECHNICAL NEGOTIATIONS, FIRST FEW WEEKS OF RECONVENED ROK-JAPAN DISCUSSIONS ARE NOT EXPECTED PRODUCE AGREEMENTY. GOJ FAVORS PAK VISIT EVEN FOR LIMITED PURPOSE OF ACQUAINTING PRICIPAL ROK AND JAPAN LEADERS. IN ANY EVENT PAK-IKOHA MEETING WOULD BE PUBLICIZED AS COURTEST VISIT TO AVOID SERIOUS DANGER EXESSIVE EXPECTATIONS. (CONFIDENTIAL)

3. VISIT OF FORMER BRAZIL PRESIDENT KUBITSCHKEK

FORMER PRESIDENT KUBITSCHKEK OF BRAZIL ARRIVED TOKYO SEPT 24 FOR 9 DAY OFFICIAL VISIT WHICH WILL INCLUDE LUNCH WITH EMPEROR, TALKS WITH

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PRIMIN, FONMIN AND OTHER LEADING FIGURES AND VISITS TO CULTURAL MONUMENTS AND INDUSTRIAL ESTABLISHMENTS. SHORTLY AFTER ARRIVAL KUBITSCHKEK TOLD PRESS HE WAS CERTAIN NEW BRAZILIAN GOVERNMENT WOULD FOLLOW TRADITIONAL BRIZALIAN POLICY OF ALIGNMENT WITH WEST AND WOULD NOT TAKE "ISOLATED" POSITION ON CHINA QUESTION. (UNCLASSIFIED) COMMENT: KUBITSCHKEK RECEIVING WARM WELCOME FROM GOJ WHICH PARTICULARLY GRATEFUL FOR HIS POSITIVE ATTITUDE. (WHILE PRESIDENT) TOWARD JAPANESE IMMIGRATION TO BRAZIL. (UNCLASSIFIED) PSYCHOLOGICAL

4. REACTION TO PRESIDENT'S UMGA SPEECH, DISARM PLAN PRESIDENT KENNEDYS SEPT 25 SPEECH GENERALLY HAILED IN JAPAN AS EVIDENCE OF FLEXIBILITY ON BERLIN, EARNESTNESS IN SEEKING DISARMAMENT. THERE WAS SOME SKEPTICISM ABOUT DISARMAMENT PROSPECTS, AND GOVT SPOKESMEN TENDED TO RESERVE POSITION ON PROPOSED "PEACE-KEEPING UNITS," AS THIS WOULD INVOLVE SENSITIVE QUESTION OF EXTERNAL USE OF JAPANESE FORCES. HOWEVER, THERE WAS ALMOST UNANIMOUS ENDORSEMENT BY PRESS AND PUBLIC OF PRESIDENT'S ACCORDING PRIORITY TO NUCLEAR TEST BAN, HIS FIRM REJECTION OF TREIKA CONCEPT, ENUNCIATION OF PRINCIPLE OF STRENGTHENING UN, AND WILLINGNESS TO SETTLE BERLIN PROBLEM BY TALKS BUT WITHOUT SACRIFICE OF RIGHTS RE WEST BERLIN. (UNCLAS)

COMMENT: SUBSEQUENT SOVIET STATEMENTS CAME AS NOT ENTIRELY UNEXPECTED DASH OF COLD WATER, BUT EXCHANGE HAS ON GLANCE PROBABLY INCREASED HOPEFULNESS OF JAPANESE. RE BERLIN, THERE IS CONTERCURRENT

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OF OPINION IN CONSERVATIVE CIRCLES HERE WHICH WOULD DEPLORE AND
SIGNIFICANT CONCESSION OF PRINCIPLE BY WEST, IN VIEW OF REPERCUSSIONS
WHICH THIS MIGHT HAVE ON FREE WORLD POSITIONS IN EAST ASIA AND ELSEWHERE.
HOWEVER, JAPANESE AS WHOLE CONTINUE OVERWHELMINGLY IN FAVOR OF
NEGOTIATED COMPROMISE SOLUTION OF THIS AND OTHER PROBLEMS. (LIMITED
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MILITARY

ARMY

5. US ARMY CHIEF OF STAFF VISITS JAPAN

GENERAL GEORGE H. DECKER, CHIEF OF STAFF, US ARMY, RETURNED US
SEPT 29 AFTER SEVERAL DAYS' VISIT IN JAPAN. WHILE IN TOKYO AREA,
GENERAL DECKER VISITED US AND GSDF FACILITIES AND HELD DISCUSSIONS WITH
TOP US AND JAPANESE MILITARY OFFICIALS. (UNCLASSIFIED)

COMMENT: VISIT ENHANCED PRESTIGE OF GSDF AND ITS CHIEF OF STAFF,
GENERAL SUGITA. IT ALSO SERVED TO MEASURE JDA OFFICIALS OF CONTINUED
US INTEREST IN JAPAN AND FAR EAST AT TIME WHEN WORLD ATTENTION DIRECTED
ELSEWHERE. (OFFICIAL USE ONLY)

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